

LUNATICS AND EPILEPTICS IN WORKHOUSES.

RETURN to an Order of the Honourable The House of Commons,  
dated 6 August 1900;—for,

RETURN "of the NUMBER of (a) LUNATICS, and (b) EPILEPTICS, not classed  
as INSANE, who were INMATES of WORKHOUSES in ENGLAND and WALES on  
the 1st day of January 1900, showing the NUMBERS admitted from  
each ADMINISTRATIVE COUNTY and COUNTY BOROUGH."

Local Government Board,  
7 August 1900.)

S. B. PROVIS,  
Secretary.

(Mr. John Hutton.)

Ordered, by The House of Commons, to be Printed,  
8 August 1900.

国立公衆衛生院附属図書館	
入先	
入日	
登録番号	
所在	
Library, National Institute of Public Health	

LONDON:  
PRINTED FOR HER MAJESTY'S STATIONERY OFFICE,  
BY EYRE AND SPOTTISWOODE,  
PRINTERS TO THE QUEEN'S MOST EXCELLENT MAJESTY.

And to be purchased, either directly or through any Bookseller, from  
EYRE AND SPOTTISWOODE, EAST HARDING STREET, FLEET STREET, E.C.; and  
32, ABINGDON STREET, WESTMINSTER, S.W.; or  
JOHN MENZIES & Co., ROSE STREET, EDINBURGH, and  
90, WEST NILE STREET, GLASGOW; or  
HODGES, FIGGIS, & Co., LIMITED, 104, GRAFTON STREET, DUBLIN.

1900.

NUMBER of (a) LUNATICS, and (b) EPILEPTICS, not classed as INSANE, in Workhouses in ENGLAND and WALES on the 1st January 1900, who were admitted from each Administrative County and County Borough.

ADMINISTRATIVE COUNTIES AND COUNTY BOROUGHS.	Number of Lunatics in Work-houses.	Number of Epileptics, not classed as Insane, in Work-houses.	ADMINISTRATIVE COUNTIES AND COUNTY BOROUGHS.	Number of Lunatics in Work-houses.	Number of Epileptics, not classed as Insane, in Work-houses.
ENGLAND.					
BEDFORD County	36	8	LEICESTER County	69	10
BERKS County	68	13	Leicester County Borough	65	64
Reading County Borough	53	5	LINCOLN:		
BUCKINGHAM County	56	18	Parts of Holland County	19	8
CAMBRIDGE County	17	3	Parts of Kesteven County	48	2
CHESTER County	188	36	Parts of Lindsey County	44	16
Birkenhead County Borough	56	14	Grimsby County Borough	13	—
Chester County Borough	72	5	Lincoln County Borough	27	2
Stockport County Borough	85	11	LONDON County	6,295	570
CORNWALL County	100	10	MIDDLESEX County	78	34
CUMBERLAND County	141	8	MONMOUTH County	48	29
DERBY County	130	30	Newport County Borough	2	7
Derby County Borough	23	9	NORFOLK County	78	16
DEVON County	237	14	Great Yarmouth County Borough	87	5
Devonport County Borough	28	1	Norwich County Borough	68	15
Exeter County Borough	26	—	NORTHAMPTON County	66	13
Plymouth County Borough	75	—	Northampton County Borough	19	1
DORSET County	69	11	NORTHUMBERLAND County	59	13
DURHAM County	156	20	Newcastle-upon-Tyne County Borough	107	6
Gateshead County Borough	34	4	NOTTINGHAM County	64	15
South Shields County Borough	14	—	Nottingham County Borough	182	45
Sunderland County Borough	78	7	OXFORD County	54	21
ELY, ISLE OF, County	13	5	Oxford County Borough	21	2
ESSEX County	173	58	PETERBOROUGH, SOKE OF, County	13	—
West Ham County Borough	52	41	RUTLAND County	6	—
GLOUCESTER County	149	32	SALOP County	118	13
Bristol County Borough	423	13	SOMERSET County	136	36
Gloucester County Borough	3	8	Bath County Borough	65	5
HEREFORD County	72	5	SOUTHAMPTON County	112	24
HERTFORD County	54	20	Portsmouth County Borough	136	47
HUNTINGDON County	15	—	Southampton County Borough	115	3
KENT County	267	69	STAFFORD County	422	36
Canterbury County Borough	10	—	Hanley County Borough	34	4
LANCASTER County	884	112	Walsall County Borough	14	11
Barrow-in-Furness County Borough	10	3	West Bromwich County Borough	72	—
Blackburn County Borough	144	4	Wolverhampton County Borough	57	12
Bolton County Borough	9	29	SUFFOLK, Eastern Division, County	56	20
Bootle County Borough	22	11	Ipswich County Borough	17	2
Barnley County Borough	70	13	SUFFOLK, Western Division, County	35	7
Bury County Borough	35	7	SURREY County	130	36
Liverpool County Borough	392	104	Croydon County Borough	29	14
Manchester County Borough	592	140	SUSSEX, Eastern Division, County	84	31
Oldham County Borough	162	—	Brighton County Borough	70	13
Preston County Borough	119	10	Hastings County Borough	5	4
Rochdale County Borough	52	15	SUSSEX, Western Division, County	47	4
St. Helen's County Borough	38	3			
Salford County Borough	293	41			
Wigan County Borough	51	—			

ADMINISTRATIVE COUNTIES AND COUNTY BOROUGHS.	Number of Lunatics in Work-houses.	Number of Epileptics, not classed as Insane, in Work-houses.	ADMINISTRATIVE COUNTIES AND COUNTY BOROUGHS.	Number of Lunatics in Work-houses.	Number of Epileptics, not classed as Insane, in Work-houses.
WALES.					
WARWICK County	64	21	ANGLESEY County	20	—
Birmingham County Borough	246	118	BRECON County	16	1
Coventry County Borough	34	1	CARDIGAN County	33	—
WESTMORLAND County	44	2	CARMARTHEN County	47	7
WIGHT, ISLE OF, County	21	2	CARNARVON County	52	5
WILTS County	134	28	DENBIGH County	63	2
WORCESTER County	107	24	FLINT County	36	—
Dudley County Borough	52	1	GLAMORGAN County	79	12
Worcester County Borough	23	4	Cardiff County Borough	14	6
YORK, EAST RIDING, County	33	6	Swansea County Borough	63	—
Kingston-upon-Hull County Borough	33	24	MERIONETH County	27	—
YORK, NORTH RIDING, County	60	7	MONTGOMERY County	29	2
Middlesbrough County Borough	5	5	PEMBROKE County	23	5
YORK, WEST RIDING, County	306	46	RADNOR County	7	1
Bradford County Borough	132	—	TOTAL	17,460	2,566
Halifax County Borough	6	29			
Huddersfield County Borough	32	1			
Leeds County Borough	101	24			
Sheffield County Borough	283	—			
York County Borough	98	2			

DEPARTMENTAL COMMITTEE APPOINTED TO REPORT ON THE  
FINANCIAL ASPECTS OF THE PROPOSALS MADE BY THE  
SELECT COMMITTEE OF THE HOUSE OF COMMONS OF 1899  
ABOUT THE AGED DESERVING POOR.

MINUTE OF APPOINTMENT.

I hereby appoint Sir EDWARD W. HAMILTON, K.C.B., EDWARD WILLIAM BRABROOK Esquire, C.B., SAMUEL BUTLER PROVIS, Esquire, C.B., and NOEL A. HUMPHREYS, Esquire, to be a Committee to obtain information bearing upon certain questions raised in connexion with the Report, dated 26th July, 1899, of the SELECT COMMITTEE of the HOUSE OF COMMONS on the AGED DESERVING POOR.

And I hereby appoint Sir EDWARD HAMILTON to be Chairman and C. A. PHILLIMORE, Esquire, to be Secretary of the said Committee.

(Signed) HENRY CHAPLIN,  
President of the Local Government Board.

Whitehall, S.W.,  
15th August, 1899.

[Ca 67]

LUNATICS AND EPILEPTICS IN  
WORKHOUSES.

RETURN of the Number of (a) LUNATICS, and  
(b) EPILEPTICS, not classed as INSANE, who were  
IMMATES of WORKHOUSES in ENGLAND and WALES  
on the 1st day of January 1900, showing the  
NUMBERS admitted from each ADMINISTRATIVE  
COUNTY and COUNTY BOROUGH.

(Mr. John Hutton.)

Ordered, by The House of Commons, to be Printed,  
8 August 1900.

[Price 3d.]

CONTENTS.

	PAGE.
I. INTRODUCTORY REMARKS - - - - -	iii
II. THE SELECT COMMITTEE'S SCHEME - - - - -	iii
III. CONDITIONS OF SCHEME SEVERALLY EXAMINED :	
1. British Nationality - - - - -	iv
2. Attainment of the age of 65 - - - - -	iv
3. Absence of conviction for offence between the ages of 45 and 65 - - - - -	vii
4. Non-receipt of Poor Law relief - - - - -	viii
(1) England and Wales - - - - -	ix
(2) Scotland - - - - -	xi
(3) Ireland - - - - -	xiii
5. Residence within a given district - - - - -	xiv
6. Non-possession of an income of more than 10s. a week—	
(1) England and Wales - - - - -	xiv
(2) Scotland - - - - -	xvi
(3) Ireland - - - - -	xvii
7. Proved industry or exercise of reasonable providence - - - - -	xvii
(1) England and Wales - - - - -	xviii
(2) Scotland - - - - -	xxiii
(3) Ireland - - - - -	xxiii
IV. ESTIMATE OF IMMEDIATE COST OF SCHEME :	
(1) England and Wales - - - - -	xxiv
(2) Scotland - - - - -	xxvi
(3) Ireland - - - - -	xxvii
(4) United Kingdom - - - - -	xxviii
V. ESTIMATE OF ULTIMATE COST OF SCHEME :	
(1) England and Wales - - - - -	xxix
(2) Scotland - - - - -	xxxi
(3) Ireland - - - - -	xxxiii
VI. ESTIMATED COST OF SCHEME WITH CONDITIONS MODIFIED :	
1. Pauperism at the ages of 70 and 75 in—	
(1) England and Wales - - - - -	xxxvi
(2) Scotland - - - - -	xxxviii
(3) Ireland - - - - -	xxxix
2. Incomes above and below 10s. a week at those ages in—	
(1) England and Wales - - - - -	xxxix
(2) Scotland - - - - -	xli
(3) Ireland - - - - -	xli
3. Tables showing estimated cost of scheme with the pensionable age fixed at 70 - - - - -	xlii
4. Tables showing estimated cost with the pensionable age fixed at 75 - - - - -	xlv
VII. GENERAL SUMMARY OF ESTIMATES OF COST - - - - -	xlviii
VIII. CONCLUDING REMARKS - - - - -	xlix

## R E P O R T

OF THE

DEPARTMENTAL COMMITTEE ON THE FINANCIAL ASPECTS  
OF THE PROPOSALS MADE BY THE SELECT COMMITTEE  
OF THE HOUSE OF COMMONS OF 1899 ABOUT THE  
AGED DESERVING POOR.

## I. INTRODUCTORY REMARKS.

To the President of the Local Government Board.

Sir,

9th January, 1900.

1. We have the honour to lay before you the result of the investigations which, in pursuance of your Minute of the 15th August last, we have made in connection with the Report from the Select Committee on the Aged Deserving Poor.\*

2. That Committee formulated a scheme for the award of pensions to poor persons who, being able to fulfil certain conditions, had reached the age of 65; and the main object of the inquiry entrusted to us was to arrive at some estimate of the cost which such a scheme, if put into operation, would involve. But we understood that we were desired also to estimate the cost of the scheme on the supposition that the pensionable age were fixed at 70 or 75.

3. We have endeavoured to the best of our ability to comply with the instructions given to us; but we may say at the outset that we entered upon our inquiries, and we now submit the results of them, with great diffidence, owing to the want of actual facts and of accurate statistics bearing on many of the points which the recommendations of the Select Committee raise. We have thus been obliged to resort, more often than not, to assumptions; and these must in some cases, we frankly admit, be open to question.

4. Towards overcoming this difficulty we proceeded, at your suggestion, to endeavour to supplement the want of general information by instituting local inquiries in different parts of the United Kingdom, on the lines of an interesting experiment made by Colonel Milward, M.P., in South Warwickshire, the results of which he laid before the Select Committee.†

5. After consultation with some of the general inspectors of the Local Government Board, we selected for this purpose certain parts of unions in *England and Wales*, taking care that the selection should be made as representative as possible by the inclusion of metropolitan, urban, mining, and rural districts. The clerk of the guardians in each selected union was then invited by the general inspector for the district to make arrangements for procuring, by means of a house to house visitation, replies to certain queries which we had drawn up and indicated on enumeration cards, of which a specimen will be found in Appendix I—3, p. 8. The queries were intended to ascertain the number of persons of all classes in each selected district who were 65 years old or more; their actual ages; their weekly incomes; how their incomes (when not exceeding 20s. a week) were derived; whether they could adduce some definite proof of thrift, by reason of their having been, or of their being, members of benefit societies or depositors in savings banks; and whether they were, or had been, in receipt of Poor Law

\* Parliamentary Paper, No. 296, of 1899.

† See Appendix 14 at p. 201 of Parliamentary Paper, No. 296 of 1899.

relief. The clerk of the guardians was requested to find persons who could be trusted to conduct the inquiry carefully and tactfully in his union, and to instruct those persons to fill in the cards and to return them to him when they were filled in. We have every reason to believe that the work entrusted to the enumerators was done efficiently and intelligently. The results deducible from the enumerations, which have been tabulated in the General Register Office, are given in Appendix II.; and we shall show in the course of this Report what light they throw on the subject of our investigation.

6. Steps were also taken in *Scotland* with a view to instituting a similar kind of test census in certain typical districts in that country; and the results of that census, which have been tabulated by the Local Government Board for *Scotland*, will be found in Appendix III. It will be seen that the Scottish inquiry embraced a larger number of areas and persons, not only relatively but actually, than the English inquiry.

7. In *Ireland*, the idea of a house to house visitation was abandoned at the instance of the authorities at the Local Government Board for *Ireland*; and we have had to be content with estimates made by the general inspectors of the Board after minute inquiries from clerks of unions, relieving officers, poor rate collectors, and other officials. The results obtained through these inquiries are less detailed and more conjectural than those which have been obtained by the more methodical process adopted in *England* and *Scotland*; but they have the advantage of relating to all the unions in *Ireland*; and they express the personal opinions of men of great experience and knowledge in local administration. They are given in Appendix IV.

## II. THE SELECT COMMITTEE'S SCHEME.

8. We now proceed to summarise the scheme which was framed by the Select Committee. The qualifications which they prescribed\* as constituting eligibility for pensions, in the case of women as well as men, whether married or unmarried, were seven in number, which may briefly be stated as follows:

- (1.) British nationality.
- (2.) Attainment of the age of 65.
- (3.) Absence of conviction for any serious offence between the ages of 45 and 65.
- (4.) Non-receipt of poor law relief (other than medical relief) during the 20 years preceding the application for a pension, unless under circumstances of a wholly exceptional character.
- (5.) Residence within a given district.
- (6.) Non-possession of an income (from any source) of more than 10s. a week.
- (7.) Proved industry or proved exercise of reasonable providence by some definite mode of thrift.

9. To all those who fulfilled these qualifications to the satisfaction of the pension authority, that authority, composed in part of guardians of the poor, was to award pensions of not less than 5s. a week (*i.e.*, 13l. per annum), or more than 7s. a week (*i.e.*, 18l. per annum), according to the cost of living in the locality; the award being made for not less than three years and renewable thereafter, but liable at any time to be withdrawn. The cost of the pensions was to be borne by the common fund of the union, to which the Exchequer would contribute not more than half the total pension charge; such contribution being allocated, not in proportion to the amount of the awards, but on a basis of population.†

10. We propose to consider successively each of the prescribed qualifications.

\* See Paragraph 56 of Report of Select Committee, No. 296 of 1899.

† See Paragraph 77 of Report of Select Committee, No. 296 of 1899; also footnote at p. xxiv. *infra*.