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TO THE

## MINUTES OF EVIDENCE

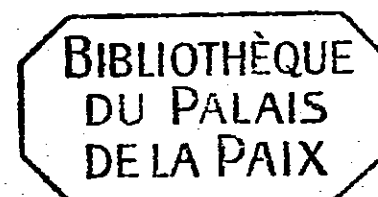
TAKEN BY THE

SELECT COMMITTEE OF THE HOUSE OF COMMONS

ON

# INFANT LIFE PROTECTION

SESSION 1908.



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Has been Guardian of Eastbourne Union for twenty-five years, was for eighteen years Honorary Secretary of the London Association for Promoting Boarding-out throughout England, &c., 918-920.

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Is Chairman of the Parliamentary Committee of the Poor Law Unions Association of England and Wales, 805, 806, 808, 838—Magistrate for the County of Durham and Clerk to the Guardians of Gateshead Union, 807—Association represents 356 Unions and a population of twenty-four millions, 813—It includes London, 839; but London County Council does not co-operate in this direction with the Association, 840.

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**CURTIS, MISS E. H. DE K.** (*Digest of her Evidence.*)

Is Superintendent of the District Nursing Association of Hammersmith and Fulham, and has worked for the Queen Victoria Jubilee Institute since 1890, 766-771, 775-779, and has had seventeen years' experience in various London districts, 767, 774—She concurs with evidence of Lady St. Helier and Miss Wethered, 764, 765.

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**DOWLING, MISS.** Inspector under Infant Life Protection Act at Bristol, *Mason*, 1083.

**DOYLE, MR. JAMES COURTENAY.** (*Digest of his Evidence.*)

Has been a Member of the Board of Guardians of Newcastle-upon-Tyne for thirteen years, 1127, 1128, and speaks with the authority of the Board and from thirty years' experience as Industrial Assurance Agent, &c., 1129-1131, 1133, 1154.

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**FITZGERALD-KENNEY, MISS A.** (*Digest of her Evidence.*)

Is Inspector of boarded-out pauper children under the Local Government Board of Ireland, 857, 860, 868, 885-891, 902, her duties extending over southern half of Ireland, 858-859

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**GREGORY, REV. ARTHUR E., D.D.** (*Digest of his Evidence.*)

Is Principal of Children's Home and Orphanage, Bonner Road, London, 80, in which there are 2,000 children, 81-85, 129—Many are boarded out, 81, chiefly in country, 111, of which Witness generally approves, 85-89—Witness's experience, &c., 90, 101-105, 123, 124.

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Hammersmith

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**HILL, MR. NINIAN.** (*Digest of his Evidence*.)

Is General Secretary of the Scottish National Society for the Prevention of Cruelty to Children, which covers all Scotland except Dundee, he represents Scottish views generally, 1, 5, and gives evidence officially, 17-20, 25-28, 41, 53.

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1171, 1208, 1236-1238; *Ollis*, 1261, 1330-1333—No objections, *Hill*, 21, 29, 30, 41, 42, 54, 60, 61, 68; *Thomas*, 165; *Parr*, 213-217, 240-242; *Brown*, 301, 303, 304; *Motion*, 367, 389, 426-428; *Zanetti*, 493, 494, 526, 527, 541, 542; *Simpson*, 629-634; *Wethered*, 666, 696, 709, 710; *St. Helier*, 733, 745; *Curtis*, 801; *Craighill*, 837; *Fitzgerald-Kenney*, 867; *Brodie-Hall*, 938, 942-946; *Mason*, 1076-1080, 1123-1125; *Ollis*, 1262, 1296, 6313, 1337, 1341.

Appointment and duty of inspectors, *Parr*, 218-221, 231, 246-248; *Brown*, 308, 309, 321, 322; *Motion*, 442-447; *Ollis*, 1260, 1286. See also *Juvenile Offenders Act*.

Importance of official inspectors, *Zanetti*, 502-520; *St. Helier*, 746.

Advisability of having lady inspectors, *Gregory*, 92-99, 105, 110-116; *Brown*, 314-319; *Fitzgerald-Kenney*, 863-866; *Mason*, 1083; *Ollis*, 1261-1264, 1314, 1315, 1342—Opinion against this, *Bans*, 1224-1226.

Opinion that inspection should be extended to one-child cases, *Hill*, 16, 21, 29, 30, 48, 49, 60, 61, 68-73, 76-78; *Gregory*, 92-99, 105, 110-116; *Thomas*, 162-166; *Parr*, 218-221, 248-250, 260-263, 272-276; *Brown*, 300-322; *Motion*, 338, 356, 386-391, 442, 443; *Zanetti*, 480, 481, 489-493, 502-520; *Craighill*, 831-837; *Fitzgerald-Kenney*, 863-867, 896, 897, 906-911; *Brodie-Hall*, 938, 942-947, 966-969; *Mason*, 1074-1083, 1086-1099, 1110-1112, 1115-1119, 1122-1125; *Ollis*, 1308, 1309, 1316.

Would not increase cost of maintenance, *Brown*, 305, 306; *Craighill*, 831-834; *Brodie-Hall*, 943, 947, 958-960; *Mason*, 1074, 1075, 1090-1095—Opinion against this, *Wethered*, 666, 701, 702; *St. Helier*, 734; *Fitzgerald-Kenney*, 906-911; *Turner*, 986, 1010, 1011; *Bans*, 1178.

Suggested inspection before employment of homes, *Motion*, 423.

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By mothers, &c., *Wethered*, 666, 709, 710; *Bans*, 1184-1186, 1204-1206.

*Recommendation of Committee.* *Report*, 3, 5, 6.

See also *Appendix No. 2*; *Baby-farmers*; *Foster-parents*; *Home Office*; *Local Government Board*; *Police*; *Premium Payment Cases*; *Relieving Officers*; *Rudolph*, Mr.

**INSURANCE.** As a factor in cruelty, *Parr*, 266-271.

**IRELAND.** See *Fitzgerald-Kenney*.

Children sent to, from Manchester to avoid inspection, *Zanetti*, 560.

## J

**JUVENILE OFFENDERS ACT.** Precedent as to appointment of inspectors, *Gregory*, 95.

## K

**KING, JESSIE; SCOTCH CRIMINAL CASE.** Alluded to, *Hill*, 47.

## L

**LADIES' COMMITTEES.** See *Guardians Boards*; *Maintenance*.

**LEACH, MR. Q. A.** Alluded to, *Bans*, 1245.

**LEICESTER.** Case of neglect in, *Parr*, 190.

**LEITH.** Case of cruelty in, *Hill*, 22.

**LICHFIELD.** See *Boarding-out Children*.

**LOCAL GOVERNMENT BOARD (England and Wales).** See *Mason*. Acceptance of inspectors by, *Gregory*, 95. See also *One-child Cases*. (Ireland). See *Fitzgerald-Kenney*.

**LOCK HOSPITAL (LONDON).** *Wethered*, 655, 679.

**LONDON ASSOCIATION FOR PROMOTING BOARDING-OUT.** See *Brodie-Hall*.

**LONDON COUNTY COUNCIL.** Public Control Department. See *Ollis*.

In connection with Poor Law Unions Association, *Craighill*, 840.

Homes employed by Paddington and Marylebone Ladies' Association, *Wethered*, 666.

Resolution appointing Mr. Ollis to give Evidence before present Committee, *Appendix No. 8*.

Table showing (1) Scope of work by London County Council, under the Infant Life Protection Act (1897); (2) Reason for removal of infants to workhouses. *Appendix No. 6*.

**LONG, LIEUTENANT-COLONEL, M.P.** Alluded to, *Bans*, 1241.

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**LORDS' COMMITTEE** (1896). Alluded to, *Ollis*, 1312, 1320.

**LUNACY DISTRICT BOARD.** See *Motion*.

## M

**MAIDSTONE.** Case of cruelty in, *Parr*, 185.

**MAIN MEMORIAL HOME (LONDON).** Alluded to, *Wethered*, 661, 675.

**MAINTENANCE.** Initial payment of maintenance by Rescue Society, *Wethered*, 691, 695. Distribution of maintenance by Ladies' Association, *Mason*, 1122.

See also *Boarding-out Children*; *Cruelty (Causes of)*; *Foster-parents (Reasons for taking children)*; *Guardians Boards*; *Inspection*; *One-child Cases*; *Premium Payment Cases*.

**MANCHESTER.** Alluded to, *Brodie-Hall*, 922; *Turner*, 999. See also *Chorlton*; *Guardians Boards*.

**MASON, MISS MARIAN H.** (*Digest of her Evidence*).

Has been for ten years Senior Inspector of Boarding-out under the Local Government Board, and was previously inspector of all boarding-out beyond the Union, in England and Wales, 1060-1065, 1108, 1109, 1114.

*One-child Cases*: This system is largely employed by Local Government Board, and Witness strongly favours inclusion under the Act, 1066, 1084, 1085, 1094, 1102—Cases of neglect and cruelty are not rare, and since development of inspection they are equally common in one and two-child homes, 1066-1073.

*Foster-parents*: The treatment of children is generally good, but there is a scarcity of reliable foster-parents, 1096, 1121, which might be lessened by judicious inspection, 1122.

*Inspection*: In Witness's opinion this would not increase maintenance (which is now 5s. per week), 1074, 1075, 1090-1095, 1122—Witness thinks that both mothers and foster-mothers would welcome inspection, &c., 1076-1080, 1082, 1096-1099, 1123-1125—It is only objected to in cases of neglect, &c., 1077, 1080, 1111, 1112—Visits of the Relieving Officer are objected to only in towns, 1083—Witness prefers women as inspectors; they should be officially appointed by County Councils, 1083—Witness would not agree to exemption of homes in which a succession of one-child cases had been taken; these are the worst cases, 1086-1088, nor of those homes otherwise inspected, 1118—She would advise cases for exemption being submitted to County Councils, 1110, 1115-1119.

*Age-limit*: Witness is in favour of raising this to fourteen years, 1089.

**MATERNITY HOMES.** Women's Home, Charlton Road, Kilburn, *St. Helier*, 725-732. Main Memorial Home (London), *Wethered*, 661, 765.

**METROPOLITAN POLICE DISTRICT.** Infant mortality in, See *Appendix No. 7*.

**MIDWIVES.** Acceptance of premium payments and immediate transfer of children is not actionable at present, *Motion*, 373.

Exodus of midwives caused by Midwives Registration Act, *Motion*, 407-417.

Those undesirable not ascribed to Midwives Registration Act, *Motion*, 350, 352-354. See also *Premium Payment Cases*.

**MINUTES OF EVIDENCE.** Page 1.

**MORTALITY.** See *Infant Mortality*.

**MOTION, MR. JAMES RUSSELL.** (*Digest of his Evidence*).

Has been Inspector of the Poor and Clerk to the Parish Council of Glasgow and Clerk Treasurer to the Lunacy District Board since 1898; he was previously acting inspector for the Barony Parish from 1885, and has had 40 years' experience of Poor Law Administration, 328-332, 434-436—He confines his evidence to Glasgow, 334-337, 355, 358, 359.

*One-child Cases*: Supervision of these in the country is superior to that in the town, 439, 440.

*Age-limit*: Witness is in favour of raising this to seven years, 357, 437, 438.

*Inspection*: Witness regards this as imperative in both one and two-child cases, 386-388, 390, 391—At present inspection is effected twice yearly by Witness, and by Parish Council, 364, 365, 418-421, and reinspection by female officer in event of dissatisfaction, 366—No objections are raised, 367, 426-428, and he foresees none in event of extension, 389—The appointment of special inspectors under 1897 Act is optional, 442, 443, and Witness has hitherto dealt personally with the cases, 444-447—Forty-four cases have been registered in Glasgow under Act of 1897, 339-349, 396, 400-405.

*Boarding-out*: Witness's parish controls about 670 children in the hospital and 2,000 boarded-out, 333, 359-362—They experience no difficulty in finding satisfactory homes, 363, 384, 422, which are not used until properly inspected, 423—They allow maintenance at

## Index—continued.

*Motion, Mr. James Russell*—continued.

at 3s. to 4s. 6d. per week, medical attendance and clothing, 385—No stigma attaches to the foster-parents, 429-431.

*Extension of the Act*: Witness is strongly in favour of this, 338, 356, 368, 397, 406, as more bad cases occur in one-child homes, 369, which he ascribes largely to midwives, who receive a lump sum and then dispose of children to undesirable homes, 349, 351, 354, 370-372, 374-379, 381-383, 393, 394—It is likely that many of these children are criminally disposed of, and only qualified physicians should certify death, 354, though he does not ascribe this to the Midwives Registration Act, 350, 352-354—They are not actionable under the existing statute, 373—The stringent measures taken in Glasgow have caused many of these people to move, 407-417.

*Papers handed in by Witness*: (1) Document authorised by Secretary for Scotland and distributed in Glasgow with a view of extending registration, 387, 398, 399; (2) Form of schedule to be presented by intending foster-mothers, 423-425.

## N

**NATIONAL SOCIETY FOR THE PREVENTION OF CRUELTY TO CHILDREN.** See *Parr*.

See also *Simpson*, 570, 587, 633; *Brodie-Hall*, 934, 940, 942; *Turner*, 1044-1051.

**NEGLECT.** Causes of, *Hill*, 8; *St. Helier*, 733; *Curtis*, 771; *Fitzgerald-Kenney*, 861-863, 868-872, 912, 913; *Doyle*, 1139, 1143; *Ollis*, 1260, 1264, 1273, 1274, 1291, 1297, 1298. Rarity of serious cases, *Hill*, 8, 47.

Occurs chiefly in one-child homes, *Hill*, 6, 7, 31.

Is not confined to poor districts, *Hill*, 66, 67.

Remedy for, *Ollis*, 1264, 1273, 1274.

Number of cases dealt with by the Scottish National Society for the Prevention of Cruelty to Children in Edinburgh and Glasgow (1907), *Hill*, 6.

Illustrative cases: *Hill*, 6-10, 22, 23, 44, 45.

*Recommendations of Committee*, Report, 2, 3, 4.

See also *Bilston*; *Cruelty*; *Inspection*; *One-child Cases*; *Leicester*.

**NEWCASTLE-UPON-TYNE BOARD OF GUARDIANS.** See *Doyle*.

**NORLAND INSTITUTE.** Inspection of this Home under the present Act, *Ollis*, 1302-1305.

**NOTIFICATION.** See *Exemption*; *Inspection*; *Registration*.

**NOTIFICATION OF BIRTHS ACT.** Alluded to, *Turner*, 1024.

**NURSE CHILDREN.** Number of nurse children in certain Unions, *Appendix No. 2*.

## O

**OLLIS, MR. JAMES.** (*Digest of his Evidence*).

Is Chief Officer of the Public Control Department of the London County Council, 1252, 1253, with whose authority he speaks with regard to London, 1257-1260, 1329.

*Administration of the Act*: This is effected by the Public Control Department, 1254, 1255, three women and two men being employed as inspectors, 1260, 1286, 1299-1307, 1334, 1335—The latter investigate for infringements of the law and watch private lying-in houses, 1260, while the women inspect notified houses, and visit unofficially many single-child homes, 1260.

*One-child Cases*: Acts of 1872 and 1897 are ineffectual in protecting the single-child cases, 1338-1340—Although legislation is necessary, the Council doubt the advisability of extending Act to one-child homes, 1256, 1275, 1279-1281, 1283-1285, 1293-1295, 1312, 1313, 1324-1328—Discussion, 1272-1278—They propose an alteration of Clause 3 of Children's Bill, opening it to one-child cases, 1273, 1274, 1321-1323—The decrease of premium cases is mainly due to the Midwives Registration Act, 1287-1290.

Criminal neglect is often due to extreme poverty, and the only remedy is removal of child, 1264, 1273, 1274.

Inspectors have met with several undesirable single-child cases, 1260, 1274, 1291, 1297, 1298, but the majority are satisfactory, 1260.

*Inspection*: Official inspection is usually objected to by foster-parents and their landlords, owing to the opprobrium of baby-farming and resentment of official interference, 1261, 1330-1333, though neither the Council's inspectors nor those of Rescue Societies are objected to, 1262, 1296, 1336, 1337, 1341—Witness considers ladies are most suitable inspectors, 1261-1264, 1314, 1315, 1342—The reduction in number of children removed to workhouses is due to more efficient inspection, 1308, 1309, but numbers would be increased by extension of Act, 1264, 1276, 1310, 1311, of which the chief difficulty would be the enforcement, 1319, 1320.

*Ollis, Mr. James*—continued.

*Foster-parents*: Witness cannot distinguish between different motives for taking children, 1317, 1318—The Council, under Section 4 of present Act, limits doubtful homes to one-child cases, 1276, 1291, 1292.

*Baby-farming*: This would not be stopped by extension of the Act, 1271, which at present prevents much crime, but is often difficult to enforce, 1272, 1276.

*Infant Mortality*: The high mortality among illegitimates in London is due largely to weakness and extreme poverty, 1264-1271. *Appendices Nos. 6, 7, 8.*

*Age-limit*: The Council express no opinion on this, 1282—Children come under Educational Authorities before five years of age, 1282.

**ONE-CHILD CASES.** Preponderance of, *Hill*, 6, 22, 43, 46, 51, 52, 59, 64, 65; *Brown*, 296-298, 305; *Zanetti*, 524-533; *Simpson*, 587, 592, 614, 615, 618, 636-638; *Wethered*, 666-669; *St. Helier*, 740-742; *Craighill*, 814, 815, 852-856; *Fitzgerald-Kenney*, 906; *Brodie-Hall*, 921-925, 948-955; *Turner*, 1033.

Scarcity of, *Wethered*, 666, 677, 711; *Ollis*, 1308, 1309.  
Superiority of, *Wethered*, 666, 673, 674, 687, 688; *St. Helier*, 737, 738; *Turner*, 977-980, 1012, 1013.

Efficiency of Act lessened by non-inclusion, *Hill*, 11-15, 32-40, 74; *Brown*, 299-302; *Motion*, 368, 397, 406; *Ollis*, 1276, 1291, 1292.

Desirability of including these under the Act, *Hill*, 11-15, 32-40, 74; *Gregory*, 92-99, 105, 110-116; *Thomas*, 138, 148-153, 156-160, 164; *Parr*, 175-178, 181-193, 197, 208, 209, 225, 230, 259, 260, 283, 284; *Brown*, 305-307; *Zanetti*, 456-466, 480-493; *Simpson*, 599, 645, 646; *Craighill*, 809, 810, 828, 829; *Fitzgerald-Kenney*, 861, 879; *Brodie-Hall*, 921-942, 944, 947-955, 961, 962; *Mason*, 1066, 1084, 1085, 1094, 1102.

Undesirability of including these under the Act, *Wethered*, 666, 678, 690, 692, 701, 702, 717; *St. Helier*, 734-738, 762; *Curtis*, 771-773, 779, 789-800; *Turner*, 977-1013, 1018-1020, 1025, 1030-1035, 1055-1059; *Doyle*, 1132-1134, 1136-1138, 1141, 1146, 1154, 1157-1160; *Bans*, 1171-1175; *Ollis*, 1256, 1272-1279, 1283-1285, 1293-1295, 1312, 1313, 1319-1328.

Decrease in number would follow on extended Act, *St. Helier*, 734, 736, 762; *Turner*, 979, 980, 985, 986, 995, 1055; Report, 3.

Increase in, *Ollis*, 1264, 1276, 1310, 1311.  
Ineffectual nature of previous legislation, *Ollis*, 1280, 1281, 1338-1340.

Majority are illegitimate, *Simpson*, 616, 617; *Brodie-Hall*, 942.

*Recommendations of Committee, &c.*, Page iii.  
See also *Cruelty*; *Exemption*; *Inspection*; *Premium Payment Cases*; *Registration*; *Religion*.

## P

**PADDINGTON AND MARYLEBONE LADIES' ASSOCIATION FOR THE RESCUE AND CARE OF FRIENDLESS GIRLS.** See *Wethered*.

**PARR, MR. ROBERT JOHN.** (*Digest of his Evidence.*)

Is Director of the National Society for the Prevention of Cruelty to Children, 172-174, which operates in England, Ireland and Wales, 178-182.

*One-child Cases*: Witness strongly approves of these being brought under the Act. Reasons, cases of ill-treatment, &c., 175-178, 181-193, 197, 208, 209, 225, 230, 259, 260, 284, 289; they are always worst cases, 237, 238.

Society suggests that, in cases of adoption without payment, certificates might be given, 222, 281, with extra penalties for any offence, 223.

Society has no difficulty in finding good homes, 213, 239, 257, 280, where inspection, by a lady, is never objected to, 213-217, 240-242—Register of suitable homes, 278, 279.

Payment for a child, by Institution, 5s. a week, by private people from 3s. to 10s., 253-255, though the amount makes no difference in treatment of child, 256.

Ill-treatment often due to callousness, 194-196, 265—In cases where this is reported uniformed official is sent, 222—Small proportion of cases from London, 232-233, the worst cases being illegitimate children, 264-266—Insurance is a great factor in ill-treatment or murder of child, 266-271.

*Inspection*: Evils of this are greatly exaggerated, 248-250—It is not compulsory under Act of 1897, 272-276, but great care should be taken in appointment of inspectors, 218-221, 246-248.

*Age-limit*: Witness is strongly in favour of raising this to seven years, 226-228, but not if inspection is compulsory before five, 260-263.

*Baby-farmers*: Difficulty of keeping in touch with these, 234, who easily obtain children, 235. Act of 1897 is generally worked and has good effects, 243-245.

Paper handed in by Mr. Parr. *Appendix No. 1.*

Allusion to his Evidence, *Ollis*, 1262, 1276.

Payments

**PAYMENTS FOR BOARDING-OUT CHILDREN.** See *Boarding-out Children*; *Premium Payments*.

**PHYSICAL DETERIORATION COMMITTEE (HOUSE OF COMMONS).** Return of Infant Mortality from Report of this Committee, *Ollis*, 1267, 1268; *Appendix No. 7.*

**PLURALITY HOMES.** See *Baby-farmers*.

**POLICE.** Co-operation of Police Court Missionaries with Paddington and Marylebone Ladies' Association, *Wethered*, 655.  
Suggested increased powers of Police as to Inspection, *Wethered*, 666-669. See also *Appendix No. 7.*

**POOR LAW UNIONS.** See *Boarding-out Children*; *Guardians Boards*; *Inspection*; *One-child Cases*.

**POOR LAW UNIONS ASSOCIATION (ENGLAND AND WALES).** See *Brown*; *Craighill*.

List of Unions subscribing to the Association, *Appendix No. 3.*  
Summary of replies (proposed amendment to Act, 1897), *Appendix No. 4.*  
Circular sent to Unions, *Appendix No. 5.*

**PREMIUM PAYMENT CASES.** Those boarded-out by midwives conducive to cruelty, *Hill*, 56, 57; *Motion*, 349, 351, 354, 370-372, 374-378, 382.

Midwives' acceptance of premium payments and immediate transfer of illegitimate children not actionable under present Act, *Motion*, 370-373.

Exempt from inspection under Act of 1897, *Brown*, 323-325; *Ollis*, 1338-1340.

Necessity for inspection of, *Turner*, 1014-1016, 1032, 1045.

Decrease of, *Ollis*, 1287-1290.

**PREVENTION OF CRUELTY TO CHILDREN ACT.** Alluded to, *Parr*, 175.

**PREVENTION OF CRUELTY TO CHILDREN, SOCIETY FOR.** See *Rescue Societies, &c.*, represented.

**PROCEEDINGS OF COMMITTEE.** Page iv.

**PROTESTANT ORPHAN INSTITUTION.** *Fitzgerald-Kenney*, 898.

**PUBLIC CONTROL DEPARTMENT (LONDON COUNTY COUNCIL).** See *London County Council*.

## Q

**QUEEN CHARLOTTE'S HOSPITAL.** *Wethered*, 655, 679.

**QUEEN VICTORIA JUBILEE INSTITUTE.** See *Curtis*.

## R

**REGISTRATION.** Compulsory registration suggested, *Brown*, 300, 305; *Zanetti*, 457-465, 493; *Fitzgerald-Kenney*, 872; *Brodie-Hall*, 963-965. See also *One-child Cases (Inclusion under Act)*.

Number reported to Poor Law Authorities since 1897, *Motion*, 339, 395-404.

Increase of, in factory towns, *Bans*, 1250.

Methods of increasing, *Motion*, 387, 398, 399.

Alternative suggestions, *Bans*, 1178.

See also *Exemption*; *Inspection*.

**REGISTRATION OF BIRTHS ACT.** Alluded to, *Turner*, 999.

**RELATIONSHIP.** A possible means of evading extended Act, *Zanetti*, 481; *Turner*, 986. See also *Boarding-out Children*; *Exemption*.

**RELIEVING OFFICERS.** As inspectors under Infant Life Protection Act (1897), *Mason*, 1083; *Doyle*, 1149.

**RELIGION.** As affecting boarding-out, *Hill*, 58; *Gregory*, 118; *Fitzgerald-Kenney*, 894, 898.

**REPORT OF COMMITTEE.** See page iii.

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**RESCUE AND OTHER CHARITABLE SOCIETIES AND ASSOCIATIONS REPRESENTED:—**

Children's Home and Orphanage, Bonner Road, London. See *Curtis*.

Incorporated Society for the Crusade of Rescue and Homes for Destitute Children. See *Bans*.

Paddington

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*Rescue and other Charitable Societies and Associations represented—continued.*

Paddington and Marylebone Ladies' Association for the Rescue and Care of Friendless Girls. See *Wethered*.

Scottish National Society for the Prevention of Cruelty to Children. See *Hill*.

ROCHDALE. Periodical boarding-out in Rochdale, *Bans*, 1240-1247.

ROYAL COMMISSION ON POOR LAWS. Alluded to, *Simpson*, 585.

ROYAL SOCIETY FOR THE PREVENTION OF CRUELTY TO CHILDREN. See *National Society for the Prevention of Cruelty to Children*.

RUDOLPH, MR. Letter to the "Times" by Mr. Rudolph regarding inspection, *Ollis*, 1261.

## S

ST. HELIER, LADY. (*Digest of her Evidence*.)

Was Manager for nearly 25 years of a women's home in Kilburn, started in connection with Lying-in Ward of Marylebone Workhouse, 725-730—Number of inmates, 728—Total number of cases dealt with, 731, 732.

One-child Cases: Witness objects to inclusion of these under the Act, 734-736, because it would increase the difficulty of finding good homes, 733, 734, 736, would raise the cost of maintenance, 734, and would result in no one taking children, 762.

Foster-parents: Their cruelty is greatly exaggerated, 733, as there are very few cases of it, 733, 761—Neglect is usually due to ignorance, and they have a good influence on mothers, 733—Their reasons for taking children, 752-755.

Inspection: Strong feeling against official inspection in England, 734, 756, 757, which is sometimes inspector's own fault, 736, 749—It is not necessary in homes found by Rescue Societies, &c., 739, 744, and can be done privately, 740—Children not under care of a Society usually inspected by mother or relative, 742, 743—Some kind of inspection is necessary, 746, and friendly visits of a lady would not be objected to, 750, 751, if not official, 747, 748, 757—Poor Law children are taken, knowing that they will be officially inspected, 758, 759, 760—Cruelty is easily hidden from inspector, 761.

Age-limit: Witness sees no object in raising this, 763.

SAMUEL, MR. Memorial to, *Gregory*, 92, 93; *Wethered*, 661; *Craighill*, 811, 812.

SAWBRIDGEWORTH. See *Boarding-out*.

SECRETARY FOR SCOTLAND. Pamphlet issued by his authority with reference to inspection in one-child homes, *Motion*, 387, 398, 399.

SELECT COMMITTEE OF 1871. *Ollis*, 1273, 1280, 1315.

SCHOOL BOARD OFFICERS. See *Inspection*.

SCOTLAND. Working of Infant Life Protection Act in. See *Hill*; *Motion*.

SCOTTISH NATIONAL SOCIETY FOR THE PREVENTION OF CRUELTY TO CHILDREN. See *Hill*.

See also *Parr*, 180; *Motion*, 434-436; *Cruelty*; *Dundee*.

SIMPSON, MR. JESSE JAMES. (*Digest of his Evidence*.)

Has been Clerk to the Guardians of the City and County of Bristol since 1887, 561-567, 605-608—They have about 30 children chargeable on them, 594-598, and one hundred and forty boarded-out under Local Government Board regulations, 621, 622, and unofficially visited by ladies, 623-625.

One-child Cases: The Guardians know of one hundred and twenty-seven cases, 587, 592, 614, 615, 618, 636-638, of which the majority are illegitimate, 616, 617—Parents receive children for the sake of the 3s. to 4s. per week paid for them, 627, 628—Witness considers that the present Act has improved homes, 619, and reduced baby-farming, 620—Cases illustrative of cruelty, &c., 570, 573-578, 588-591, 593, 603, 604, 639-644.

Extension of the Act: The Guardians and Agencies of Bristol strongly advocate inclusion of single-child cases, 581-585, 599, 645, 646, and propose an age-limit of seven years, 600-602, 609-613, 626.

Inspection: This is effected by two ladies, who report yearly, 568-570; they have unofficially bettered twelve single-child cases, 570, 587, and visit many more without being resented, 629-634—There are now subject to inspection one hundred and eight cases, 586, 635.

SPENCER, MR. His evidence before House of Lords Committee (1896), *Brodie-Hall*, 942; *Ollis*, 1259, 1312.

STATE CHILDREN'S ASSOCIATION. See *Brodie-Hall*.

Subletting

## Index—continued.

SUBLETTING OF CHILDREN. See *Transference*.

## T

THOMAS, MR. DAVID. (*Digest of his Evidence*.)

Is Clerk to the Guardians of Bethnal Green, 134, 135.

Area covered by Union, and population of district, 139-147.

One-child Cases: Witness's Board strongly advise these being brought under the Act, 138, 148-153, 156-160, 164.

Foster-parents: These should be compelled to obtain names and addresses of parents, 148—Neglect of this often leads to ill-treatment, 138—Difficulty was formerly experienced by the Board in finding suitable homes, and inspection was found necessary, 162-164—Although not compulsory, 161, it was effected by ladies and not resented, 165, 166.

Board only deals with cases of obvious ill-treatment, 138, where weekly payment has ceased, 167-170.

Age-limit: No observations made with regard to this, 154, 155.

"TIMES" NEWSPAPER. See *Rudolph*, Mr.

TRANSFERENCE OF CHILDREN. *Hill*, 79; *Brown*, 300, 326, 327; *Zanetti*, 560.

TURNER, MR. EDWARD BEADON, F.R.C.S. (*Digest of his Evidence*.)

Is a London medical man with over 30 years' experience of Rescue Work among illegitimate children and their mothers, chiefly in London, at rescue homes and boarded-out cases, 970-977, 1001-1004, 1053—Number of cases dealt with annually, 1005-1009—All homes are carefully selected or visited by Rescue Societies, 1053, 1054, 1058.

One-child Cases: Witness has no experience of these being taken as a "trade," nor of their ill-treatment other than through ignorance and ill-feeding, 999, 1044, 1120—He has met several cases of women refusing a second child to avoid inspection, 1039-1043, 1052—He regards those taken for a lump sum as the bad cases needing inspection, 1014-1016, 1032, 1045, those taken for weekly payments not being for profit, 1017—Such are in the majority, 1033—He would deal with cases of criminal intent through the Society for the Prevention of Cruelty to Children, 1046-1051.

Inspection: Witness considers even the poorer one-child homes better than workhouses or plurality homes, 977-980, 1012, 1013—Their inclusion in the Act would result in minimising the number of the best homes, 979, 980, 985, 986, 995, 1055, increasing baby-farms, 986, 994, 1056, (and consequently infant mortality, 996-998), and loss of influence on the mother, 986—He would oppose their inclusion, from regard to the resentment of inspection and the opprobrium levelled at baby-farming, 980, 985, 1030, 1031 (Illustrative case, 980-984); through the ease of evasion, 986, 1018-1020, the increased cost and too high standard required by inspectors, 986-1011—Witness proposes Health Visiting Societies, to visit on registration of births and continue during the child's raising, 999, 1000, 1025, 1059—He admits that where there is no Benevolent Society 80 per cent. of the homes are unvisited, 1035, 1057, but contends that where they have been carefully chosen inspection is unnecessary, 1034.

Infant Mortality: Witness considers the mitigation of this the chief question, 987—It chiefly occurs amongst illegitimate children, 987-993.

Age-limit: Witness has no opinion upon this, 1059.

## U

UNIONS. Association of Poor Law Unions. See *Poor Law Unions Association*.

No age-limit in Unions, *Mason*, 1103, 1104.

Letter addressed to these by Poor Law Unions Association, with regard to amendment of Infant Life Protection Act (1897), *Appendix No. 5*.

List of those subscribing to Poor Law Unions Association, *Appendix No. 3*.

See also *Aliens*; *Guardians*.

UPWICK VALE RESCUE HOME, EASTBOURNE. Alluded to, *Brodie-Hall*, 941.

## W

WAIFS AND STRAYS SOCIETY (MR. RUDOLPH). Alluded to, *Parr*, 215; *Brodie-Hall*, 942; *Bans*, 1169; *Ollis*, 1262.

WALES. Children sent to, from Manchester to avoid inspection, *Zanetti*, 560.

WAUGH, REV. BENJAMIN. Former Director of the National Society for the Prevention of Cruelty to Children, *Parr*, 173.

His opinion in favour of inclusion of one-child cases under the Act, *Brodie-Hall*, 929.

*Wethered*,

## Index—continued.

**WETHERED, MRS. ROBERT PEEL.** (*Digest of her Evidence.*)

Represents Paddington and Marylebone Ladies' Association for the Rescue and Care of Friendless Girls, 647, 648, 654-659, 663, 679, 689—Organisation and objects of Association, 649-653, 672, 691, 699, 700—Witness thinks her views represent those of many rescue workers, 653, 660-662, 664, 665—Cases, &c., dealt with, 713-715.

*One-child Cases* : These form the best homes, children not being taken only for remuneration, 666, 687, 688—Owing to their scarcity, 666, 677, 711, recourse to the London County Council Homes is necessary, 666.

*Cases of Neglect and Cruelty* : These are rare among selected foster-mothers, 669-676, 705-708.

*Age-limit* : Witness considers these proposals unnecessary, 684, 685.

*Inspection* : In one-child cases this is welcomed when made by the mothers, &c., 666, 709, 710, and by the Association's matrons, 666, 696, who only inspect homes of their own choosing, 694, 723, 724—Witness regards official inspection as increasing baby-farming, 712, and much prefers Health Visitors, 693, 697, 698, 718, 719-722, preventing desertion and the throwing illegitimate children on the rates, 678, 683, 702-704—Witness suggests increasing powers of Police, Society for the Prevention of Cruelty to Children and other bodies, firmer measures with criminals and fostering education through Health Visitors, 666—Illustrative one-child cases, 666-669.

*Extension of the Act* : Witness considers the Act was framed to supervise plurality cases, where it has done much good, 666, 686, 687, 716; she is opposed to the amendment, evasions being easy, 666, 717, and inspection would be inefficient as well as raising maintenance, 666, 701, 702—It would also reduce the best classes of homes, 666, 678—The widespread objection to official inspection is another reason against it, 666, 690, 692.

**WITNESSES.** List of, page viii.

Expenses of, page 99.

**WORKHOUSES.** Disadvantages of these in respect to one-child cases, *Turner*, 977-980, 1012, 1013.

## Z

**ZANETTI, MISS FRANCES.** (*Digest of her Evidence.*)

Is an Inspector under the Act of 1897, for Chorlton Union (Manchester), 448, 449—Population of district, 450, 451—Witness's ten years' experience, 452-455, 459-461, 466, 495, 496, 547-553.

*One-child Cases* : These comprise the large majority of nurse children, 524-533—Witness strongly approves of including them under the Act, 456, because of the growing evil of not reporting these cases, 457-465, while Act at present fails to protect children from carelessness of nurses, &c., 466—Inspection is difficult, due to evasions which are almost suggested by the Act, 480, 481, and baby-farming, of one child at a time, is allowed, 482, 483—Absence of inspection tends to raise cost, 484-492, and there is difficulty in tracing children when homes are not registered, 493.

*Inspection* : This is never objected to in suitable homes if tactfully carried out, 493, 494, 526, 527, 541, 542, and is very necessary, 502-520—Efforts to evade inspection, 560.

*Age-limit* : Witness does not think it important to raise this, 499, 545, 546.

Witness does not approve of differentiation between legitimate and illegitimate children, 500, 501, 543, 544.

In cases where small payment only is made to friends, child is often badly treated, 536-540, although the most highly paid cases are often the most unsatisfactory, 555-558.

Table handed in, *Appendix No. 2.*